

**DECEMBER 1971**  
**ELEVENTH YEAR — No. 129**

# **international review of the red cross**



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# INTERNATIONAL REVIEW OF THE RED CROSS

DECEMBER 1971 - No. 129

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**FRENCH EDITION  
OF THE REVIEW**

The French edition of this Review is issued every month under the title of *Revue internationale de la Croix-Rouge*. It is, in principle, identical with the English edition and may be obtained under the same conditions.

**SUPPLEMENTS  
TO THE REVIEW**

**SPANISH**

Hacia la segunda reunión de la Conferencia de expertos gubernamentales — Informe de Actividad 1970 — El Fondo de la Emperatriz Shôken — Instituto Latinoamericano de Formación de la Cruz Roja — Protección de los periodistas en misión peligrosa en las zonas de conflicto armado — Índice, Vol. XXIII (1971).

**GERMAN**

Sieben Schiffe transportieren 50.000 Tonnen Nahrungsmittel — Vorbereitung der zweiten Sitzungsperiode der Regierungsexpertenkonferenz — Tätigkeitsbericht 1970 — Der Kaiserin-Shôken-Fonds — Schutz der Journalisten auf gefährlicher Mission in den Zonen bewaffneter Konflikte — Konferenz über die Ächtung der biologischen, chemischen und nuklearen Waffen — Inhaltsverzeichnis, Band XXII (1971).

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# INTERNATIONAL COMMITTEE OF THE RED CROSS

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## Seven ships carry 50,000 tons of relief supplies

The European Economic Community, in its desire to participate in international efforts to bring aid to Pakistan refugees in India, last summer donated, through the ICRC, 43,000 tons of rice and 7000 tons of other cereals, to the value of 48 million Swiss francs.

These figures are very large, but to realize what they represent, one need only imagine that to send it all by air would have required 4000 Boeing 707 jets.

The goods donated by the EEC were shipped by the ICRC to India by sea. As Calcutta harbour cannot take deep-draught vessels, seven medium-tonnage cargo-ships had to be chartered.

Here is an impression of the loading at the end of October of the *Aristoteles*, flying the Greek flag, in the north Italian port of Savona.

*The sun struggles to show its pale face through the autumnal mists that drift over the town; the keen wind has a sharp edge to it, and winter really seems to have set in. On the quayside, dockers in thick woollen jerseys rub their hands together in an effort to keep warm as they wait for the lorries loaded with 25-kilo bags of rice to arrive one after the other direct from the province of Vercelli, the centre of the Italian rice-growing area, some 120 km to the north of Savona.*

*They start to unload the lorries and deftly pile some twenty bags (about half a ton) in the sling which the crane hooks up and hoists in a rattle of chains. It swings round ninety degrees and the bags dangle over the deck.<sup>1</sup> In the meantime, a second sling is got ready, the crane works without interruption, and lowers down its load with astonishing accuracy.*

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<sup>1</sup> Plate.

## INTERNATIONAL COMMITTEE

*We go on board the ship. There, the spectacle is even more impressive. The hatches of five holds are all removed, and twenty feet below deck, other dockers are busy unloading and placing the sacks along the sides of the holds. They are neatly piled on top of each other, close together along the whole floor-surface, with, here and there, an air chimney to allow the free circulation of air. In the huge gaping holds of the Aristoteles, the sling with its bags appears tiny as it is lowered down by the crane. But the vessel, after all, is over 400 feet long and nearly 60 feet wide.*

*In a few days, loading operations will be over, and the ship with its cargo of 7000 tons, or 280,000 bags, of rice will depart from Savona for India, touching only at Cape Town. At Calcutta, unloading will be supervised by the Indian Red Cross, and the rice will then be carried to the refugee camps.*

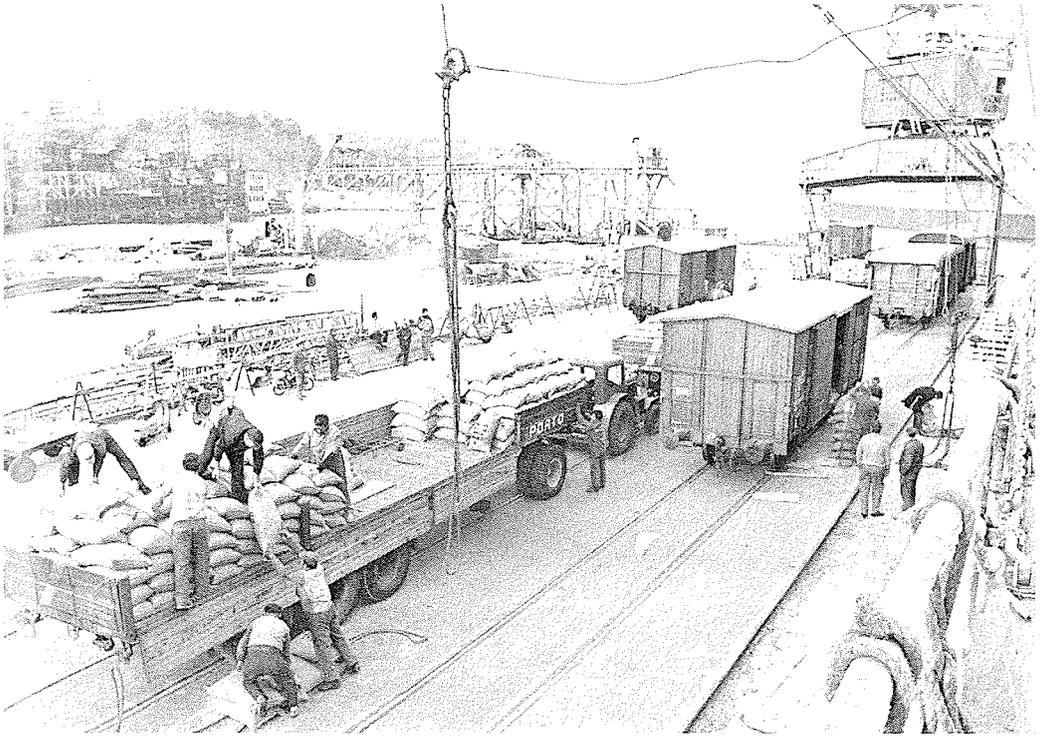
*As we watch the bags rising on top of each other in the holds of the Aristoteles, we remain pensive at the thought of what this gift will soon represent over there, far-away; the rice, distributed to thousands of refugees, will be for them more than precious food, it will also mean new hope and life.*

In addition to this generous gift from the European Economic Community, the ICRC is also at present engaged in sending to the Indian Red Cross:

100 tons of unskimmed powdered milk (value Sw. F. 500,000.—),  
a gift from the Swiss Government, and

10 tons approx. of medicaments (value Sw. Fr. 140,000.—),  
a gift from the ICRC.

All those relief supplies (rice, cereals, powdered milk, medicaments) are being dispatched to the Indian Red Cross, which, in co-operation with Indian Government bodies, is setting up plans for their distribution to refugee camps.



**October 1971:** European Economic Community donation of rice arriving at Savona, Italy...

Photos J.-J

...and alongside...





...for loading aboard one of the vessels chartered by the ICRC for shipment to Calcutta from where it will be sent for distribution to Pakistani refugees.



*IN GENEVA***Meeting of Non-Governmental Organizations**

The International Committee of the Red Cross had convened a consultative meeting of non-governmental organizations interested in its work for the reaffirmation and development of international humanitarian law.

The meeting, which took place in Geneva on 18 and 19 November 1971, enabled the NGO's to make known their views and experience concerning problems involved in this undertaking, and to maintain their associations in this work of widespread concern.

It strongly supported the ICRC's efforts to have the scope of the legal provisions applicable to non-international armed conflicts extended. It was also very much in favour of identical treatment for all classes of detainee, whether detention was due to political events, internal disturbances or international war, as against the lack of any international convention guaranteeing political detainees at least a minimum standard of detention conditions.

Two of the key ideas which emerged were the idea of the ICRC contribution to peace—the development of international humanitarian law, incidentally, is part of that contribution—and the idea of yet closer ICRC co-operation with governmental organizations, such as the United Nations, and with non-governmental organizations.

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## ANNUAL REPORT 1970

As usual, the ICRC is publishing its *Annual Report* in which it sets forth the tasks it carried out in the course of a year.<sup>1</sup>

This report, which is richly illustrated, is divided into four parts. The first part is devoted to the International Committee's practical activities on several continents, the second to work in the field of principles and law, the third to the Red Cross world-wide information drive through the press and other media, and the fourth to the financial situation of the ICRC and the Special Funds which it administers.

A great deal of space is given to ICRC operations in the Middle East, and there is a detailed account of assistance in that region. The following chapter summarizes the work of the Central Tracing Agency, which in 1970 received 45,316 enquiries and forwarded 43,510 messages. These figures show the extent of the work carried out in Geneva for the victims of hostilities which occurred during the year as well as for the victims of earlier conflicts.

The Report goes on to describe the ICRC's activities in the field of law and in ensuring an ever wider dissemination of the Geneva Conventions and close relations with Red Cross institutions and international organizations.

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<sup>1</sup> *Annual Report 1970*, ICRC, Geneva, 1971, 144 pages. The report, which is published in English, French, German and Spanish, may be obtained from the ICRC, at the price of Sw. Fr. 10.—.

## FINANCIAL POSITION IN 1970

### I. BALANCE SHEET

1. The increase of the balance sheet total (see table I) from 20,551 million francs at the end of 1969 to 31,926 million francs as at 31 December 1970, is explained mainly by the following :

(a) ASSETS	1970	1969	Difference + (-)
	(in thousands of francs)		
Securities . . . . .	10,794	7,262	3,532
Vehicles, furniture . . . . .	657	207	450
Funds in Trust Receivable . . . . .	4,528	—	4,528
Deficit on Relief and other Actions . . . . .	10,000	6,468	3,532
	25,979	13,937	12,042
Other items . . . . .	5,947	6,614	(667)
<b>Totals</b> . . . . .	<b>31,926</b>	<b>20,551</b>	<b>11,375</b>
<b>(b) LIABILITIES</b>			
<b>Short-term :</b>			
Accounts payable . . . . .	2,720	1,582	1,138
Funds in Trust, Bank advances . . . . .	4,528	—	4,528
	7,248	1,582	5,666
<b>Long-term :</b>			
Swiss Government advance . . . . .	9,500	6,340	3,160
<b>General Reserve</b> . . . . .	<b>5,644</b>	<b>2,647</b>	<b>2,997</b>
The increase of . . . . .			11,823
is reduced by the lower figures of other liabilities, i.e. . . . .			(448)
<b>Total</b> . . . . .			<b>11,375</b>

INTERNATIONAL COMMITTEE

Two of the above items call for a word of explanation :

**Funds in Trust Receivable.** This item represents EEC commitments in contracts relating to the disposal of cereal surpluses as relief donations. The contra-entry in the liabilities is shown under **Funds in Trust—Bank advances**. The high amounts concerned, which were fully refunded at the beginning of 1971, are explained by the way in which relief action for flood victims in East Pakistan developed.

	In thousands of francs	
<b>General Reserve</b>		
— Balance brought forward from 31 December 1969 . . .		2,647
Special gift from the Swiss Confederation . . . . .	8,000	
Appropriation added to receipts for 1970 . . . . .	(3,000)	5,000
— General Reserve before allowing for the deficit . . .		7,647
— Deduction of :		
Deficit . . . . .	2,001	
Refund of an annuity in respect of a mortgage . . .	2	(2,003)
— <b>General Reserve as at 31.12.70 . . . . .</b>		<b>5,644</b>

## 2. Relief Action in Nigeria

As announced in the 1969 Annual Report, we have estimated the Swiss franc value of all aid supplied by all governments, National Societies, organizations and institutions which participated in the operations co-ordinated for nearly 18 months by the ICRC.

Figures available have enabled us to draw up the following table which is a statistical guide, not an accurate statement of expenditure.

	In thousands of Sw. fr.
<b>1. SERVICES</b>	
— Personnel . . . . .	17,800
— Vehicles . . . . .	5,300
— Charter of ships . . . . .	2,100
— Air transport . . . . .	51,100
<b>2. GIFTS IN KIND</b>	
— Food . . . . .	246,600
— Medical supplies . . . . .	100,900
<b>3. GIFTS IN CASH</b>	
— Special projects . . . . .	91,200
— Others . . . . .	148,000
	663,000

The above table shows that total expenditure during the eighteen months when the action was under ICRC co-ordination amounted to 663 million Swiss francs.

## II. STATEMENT OF EXPENDITURE AND INCOME

Table II shows the nature of the financial system adopted by the ICRC in 1970 in order to bring into relief the three main types of expenditure incurred in the discharge of its various activities :

1. **Permanent structure** (second column of the table), the expenses for which can be predicted from year to year, as in any undertaking ;
2. **Temporary structure** (third column), representing the additional human and material resources required for operations. Budget estimates in this case are subject to considerable change, depending on circumstances ;
3. **Occasional operations** (fourth column), particularly some emergency relief operations. The cost must therefore be allowed for over and above the budget.

Three distinct methods of financing should be adopted in respect of these three types of expenditure, namely :

1. **Regular annual contributions** to cover the cost of the permanent structure and thereby ensure the continuation of the institution's independence and mission ;
2. **A credit** on which the ICRC may draw, according to needs, for its temporary structure ;
3. **Extraordinary financing** through appeals to governments and National Societies in order to meet exceptional situations.

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### A. Expenditure and financing of permanent and temporary structures in 1970

#### 1. Expenditure

The summary statement (table IIa) shows costs for the permanent and temporary structures amounting to Sw. Fr. 15,616,000, as compared with the Sw. Fr. 13,477,155 which was the total of all fixed and operating expenses in 1969 (cf. p. 113, table IIa and p. 115, table IIc, in the Annual Report for that year).

#### 2. Receipts

The insufficiency of receipts (table IIa) compelled the ICRC to draw Sw. Fr. 2,001,000 from its General Reserve, in order to cover the deficit incurred for its permanent structure.

The cost of its temporary structure was covered by an advance of Sw. Fr. 3,532,000 and a donation of Sw. fr. 3,000,000 from the Swiss Government.

**B. Expenditure and financing of occasional operations**

Table IIb summarizes the accounts for the ICRC's action in Jordan from 6 September to 10 December 1970.

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The net amount of the annual public collection in Switzerland in 1970, Sw. Fr. 883,000, is not included in the above accounts. It, together with other donations, is assigned to the provision of material relief which is distributed by the ICRC delegates in the course of their work.

Table IV shows the situation of this **Special Fund for Relief Actions**.

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**III. OTHER ACCOUNTS**

Table V shows the situation of the Special Funds managed by the ICRC.

**IV. AUDITING**

As in previous years, the ICRC accounts have been checked by the Société Fiduciaire Romande OFOR S.A.

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**Balance Sheet as**

(In thousands)

<b>ASSETS</b>	<b>1970</b>	<b>1969</b>
CASH . . . . .	734	1,263
<b>CURRENT ASSETS</b>		
— Securities . . . . .	10,794	7,262
— Accounts receivable . . . . .	1,771	1,994
— Accruals and prepaid expenses . . . . .	464	211
	13,029	9,467
<b>FIXED ASSETS</b>		
— Relief supplies . . . . .	162	229
— Equipment . . . . .	657	207
	819	436
<b>ADVANCES TO DELEGATIONS . . . . .</b>	<b>482</b>	<b>311</b>
<b>FUNDS IN TRUST</b>		
— Receivable . . . . .	4,528	—
— Securities . . . . .	2,334	2,606
	6,862	2,606
<b>DEFICIT ON RELIEF AND OTHER ACTIONS</b>		
— Yemen . . . . .	2,050	1,708
— Vietnam . . . . .	3,036	1,299
— Middle East . . . . .	6,014	2,793
— Aden . . . . .	723	344
— Greece . . . . .	763	279
— Textbook . . . . .	256	45
— Donation from Swiss Gov't . . . . .	(2,842)	—
	10,000	6,468
<b>BALANCE SHEET TOTALS</b>	<b>31,926</b>	<b>20,551</b>
<b>SURETY FOR GUARANTEE . . . . .</b>	<b>400</b>	<b>400</b>

## INTERNATIONAL COMMITTEE

OF THE RED CROSS

TABLE I

at 31.12.70 and 31.12.69

of Swiss francs)

	LIABILITIES	
	1970	1969
<b>SHORT-TERM LIABILITIES</b>		
— Sundry creditors . . . . .	2,132	1,401
— Accrued liabilities . . . . .	588	181
	2,720	1,582
<b>OTHER DEBTS</b>		
— Advance from Swiss Gov't . . . . .	9,500	6,340
	452	584
<b>SUNDRY PROVISIONS . . . . .</b>		
<b>FUNDS FOR RELIEF ACTIONS</b>		
— Cash . . . . .	996	1,176
— Relief actions under way . . . . .	752	616
	1,748	1,792
<b>FUNDS IN TRUST</b>		
— Banks and suppliers . . . . .	4,528	—
— Occasional operations . . . . .	1,773	—
— Others . . . . .	561	2,606
	6,862	2,606
<b>CAPITAL RESERVE FUNDS</b>		
— General Reserve . . . . .	7,645	3,168
— Less deficit for the year . . . . .	(2,001)	( 521)
	5,644	2,647
— Reserve for general conflict . . . . .	5,000	5,000
	10,644	7,647
<b>BALANCE SHEET TOTALS</b>	31,926	20,551
<b>GUARANTEE . . . . .</b>	400	400

*FINANCE*

The ICRC's financial difficulties arise mainly from the fact that some of its expenditure can be predicted and some cannot. The predictable expenses include those for relief work by delegates in prison camps, for drafting legal provisions designed to protect and improve conditions for war victims, as well as the tracing of missing persons, the reuniting of families and the transmission of family messages.

Expenditure incurred in relief operations, when many medical teams and thousands of tons of medicines, foodstuffs and clothing, must be provided to meet emergency situations, fall into the unpredictable category. Nevertheless, the ICRC must obviously finance not only its permanent missions but also its emergency operations.

The ICRC's expenses may be divided into :

1. those which are permanent, to cover the work of its permanent staff, and which are predictable as in any undertaking ;
2. those covering short term and occasional operations for which temporary staff are taken on during conflicts (although these expenses are variable, they can be provided for in the ICRC's annual budget) ;
3. those covering unexpected relief operations for which the budget makes no provision and which are covered by appeals and special assistance.

Obviously the ICRC can carry out its activities only if it can rely on annual contributions which enable it to discharge its permanent duties.

TABLE II

	Permanent Expenses	Temporary Expenses	Occasional Expenses
Staff strength 31.12.1970	224 permanent employees	34 delegates on time contracts, 84 local staff	Short-term staff varying according to needs
Expenditure in 1970 ('000 Swiss francs)	9,084	total 15,616 6,532	Varying according to operations. Special budget for each operation.
Nature of expenditure	permanent		occasional
Predictable variability of expenses	± 10 %	from 50 % decrease to 500 % increase, depending on conflicts	unpredictable
Nature of financing	Should be regular	Must be found despite variation in expenses	ad_hoc financing
Allocation of resources	ICRC must have sole discretion in the allocation of resources		Funds provided for, and allocated to, specific operations
Report to Donors	Annual Report	Annual Report & justification of resources involved	Ad hoc report on each operation.
Type of financing	Annual contributions	Annual Appropriations	Donations in response to special appeals

**Summary statement of expenditure**

<b>EXPENDITURE</b>	Sw. Fr.
COMMITTEE, SECRETARIAT OF THE PRESIDENCY, PROTOCOL	555,505
DEPARTMENT OF PRINCIPLES AND LAW . . . . .	1,584,139
OPERATIONS DEPARTMENT:	
Management, Logistics Division . . . . .	934,560
Delegation Servicing } . . . . .	
Europe and North America . . . . .	686,967
Africa . . . . .	567,695
Asia-Oceania . . . . .	1,879,938
Middle East . . . . .	4,090,440
Latin America . . . . .	247,645
Central Tracing Agency . . . . .	639,067
	9,046,312
GENERAL AND PERMANENT SERVICES * . . . . .	4,007,046
Cost of activities . . . . .	15,193,002
Extraordinary depreciation . . . . .	423,250
<b>Total</b>	<b>15,616,252</b>
* Includes:	
General Secretariat,	
Press and Information Division,	
Personnel Division,	
Finance and Administration Division	

## INTERNATIONAL COMMITTEE

OF THE RED CROSS

TABLE IIa

**and income for 1970**

<b>INCOME</b>		Sw. Fr.
<b>Contributions</b>		
Governments: Swiss—annual . . . . .		2,500,000
extraordinary . . . . .		3,000,000
current account advance . . . . .		3,532,000
		9,032,000
Rest of Europe . . . . .		1,138,523
Africa . . . . .		145,200
North America . . . . .		317,800
Latin America . . . . .		72,900
Asia-Oceania . . . . .		468,500
		11,174,923
National Societies . . . . .		737,610
		11,912,533
Donations from Swiss firms . . . . .		339,227
Other donations and legacies . . . . .		643,794
Revenue from investments . . . . .		719,884
		13,615,438
Drawings on General Reserves . . . . .		2,000,814
		15,616,252
	<b>Total</b>	

## Expenditure and income for the relief action in Jordan, 1970

<b>Expenditure</b>	<b>Sw. Fr.</b>
Personnel (salaries, expenses, expatriate allowances, insurances) . . . . .	467,848
Delegation operating costs, including equipment . . . . .	124,380
Storage, handling and port charges, etc. . . . .	253,717
Transport and distribution . . . . .	242,433
Purchase of relief and local expenses for food, clothing, tents, medicines, etc. . . . .	939,593
Provision for artificial limb workshop and rehabilitation centre . . . . .	250,000
	2,277,971
 <b>Receipts</b>	
Government donations . . . . .	1,011,100
National Society donations . . . . .	1,030,720
Donations from other organizations and private individuals . . . . .	236,151
	2,277,971

## Contributions to the ICRC from Governments and National Societies

Countries	Governments	National Societies
	Sw. Fr.	Sw. Fr.
Afghanistan . . . . .	—.—	—.—
Albania . . . . .	—.—	700.—
Algeria . . . . .	—.—	—.—
Australia . . . . .	72,015.—	37,500.—
Austria <sup>1</sup> . . . . .	25,000.—	15,000.—
Belgium . . . . .	10,800.—	12,500.—
Botswana . . . . .	—.—	1,500.—
Brazil . . . . .	15,000.—	—.—
Bulgaria . . . . .	3,000.—	6,250.—
Burma . . . . .	6,400.—	3,000.—
Burundi . . . . .	2,160.—	—.—
Cameroon . . . . .	3,895.—	—.—
Canada . . . . .	84,500.—	40,150.—
Central African Republic . . . . .	3,130.—	—.—
Ceylon . . . . .	2,560.—	—.—
Chile . . . . .	8,640.—	6,315.—
China (People's Republic) . . . . .	—.—	5,000.—
Colombia . . . . .	17,280.—	—.—
Congo (Kinshasa) . . . . .	10,825.—	—.—
Costa Rica . . . . .	—.—	480.—
Cyprus . . . . .	—.—	—.—
Czechoslovakia . . . . .	—.—	3,000.—
Denmark . . . . .	57,485.—	4,000.—
Dominican Republic . . . . .	—.—	3,070.—
Ecuador . . . . .	2,265.—	3,000.—
El Salvador . . . . .	—.—	2,720.—
Ethiopia . . . . .	—.—	3,225.—
Finland . . . . .	20,600.—	3,000.—
France . . . . .	170,685.—	41,080.—
Gambia . . . . .	—.—	—.—
German Democratic Republic . . . . .	—.—	6,000.—
German Federal Republic . . . . .	237,000.—	49,056.—
Ghana . . . . .	6,390.—	—.—
Greece . . . . .	29,388.—	14,000.—
Haiti . . . . .	—.—	2,390.—
Honduras . . . . .	4,320.—	—.—
Hungary . . . . .	—.—	6,000.—
Iceland . . . . .	2,500.—	2,000.—
India . . . . .	44,800.—	1,704.—
Indonesia . . . . .	15,000.—	3,565.—
Iran . . . . .	20,000.—	15,450.—
Iraq . . . . .	8,000.—	4,585.—
Ireland . . . . .	7,500.—	4,755.—

INTERNATIONAL COMMITTEE

Countries	Governments	National Societies
	Sw. Fr.	Sw. Fr.
Israel . . . . .	15,025.—	—.—
Italy . . . . .	86,500.—	—.—
Ivory Coast . . . . .	3,210.—	—.—
Jamaica . . . . .	—.—	—.—
Japan . . . . .	64,800.—	43,200.—
Jordan . . . . .	12,480.—	—.—
Korea, Democratic People's Republic of . . . . .	—.—	2,000.—
Korea, Republic of . . . . .	12,960.—	7,300.—
Kuwait . . . . .	—.—	—.—
Lebanon . . . . .	34,305.—	3,565.—
Liechtenstein . . . . .	10,000.—	3,565.—
Luxembourg . . . . .	3,000.—	5,000.—
Malagasy Republic . . . . .	—.—	—.—
Malaysia . . . . .	5,500.—	—.—
Malta . . . . .	1,535.—	—.—
Mexico . . . . .	17,280.—	—.—
Monaco . . . . .	3,890.—	3,500.—
Mongolia . . . . .	—.—	—.—
Morocco . . . . .	15,020.—	—.—
Nepal . . . . .	840.—	—.—
Netherlands . . . . .	15,000.—	55,000.—
New Zealand . . . . .	28,610.—	10,865.—
Nicaragua . . . . .	2,160.—	2,765.—
Nigeria . . . . .	6,000.—	—.—
Norway . . . . .	20,000.—	—.—
Pakistan . . . . .	—.—	—.—
Peru . . . . .	—.—	4,250.—
Philippines . . . . .	15,065.—	10,750.—
Poland . . . . .	30,000.—	15,000.—
Portugal . . . . .	15,000.—	1,000.—
Romania . . . . .	—.—	10,000.—
San Marino . . . . .	2,720.—	2,720.—
Saudi Arabia . . . . .	—.—	—.—
Senegal . . . . .	—.—	2,000.—
Sierra Leone . . . . .	6,850.—	—.—
South Africa, Republic of . . . . .	48,320.—	15,010.—
Spain . . . . .	8,000.—	7,425.—
Sweden . . . . .	83,090.—	10,020.—
Switzerland . . . . .	2,500,000.—	—.—
Syria . . . . .	—.—	2,795.—
Tanzania . . . . .	1,705.—	—.—
Thailand . . . . .	18,000.—	6,000.—
Togo . . . . .	—.—	—.—
Trinidad and Tobago . . . . .	2,160.—	—.—
Tunisia . . . . .	2,000.—	3,000.—
Turkey . . . . .	9,650.—	16,300.—
Uganda . . . . .	2,975.—	—.—
United Arab Republic . . . . .	39,860.—	—.—
United Kingdom . . . . .	103,475.—	31,035.—
United States . . . . .	216,000.—	108,000.—
Upper Volta . . . . .	—.—	—.—

INTERNATIONAL COMMITTEE

Countries	Governments	National Societies
	Sw. Fr.	Sw. Fr.
U.S.S.R. . . . .	—,—	16,200.—
Venezuela . . . . .	19,450.—	—,—
Vietnam, Republic of . . . . .	4,000.—	—,—
Yugoslavia . . . . .	2,500.—	3,000.—
<b>Total of contributions</b>	4,380,073.—	702,260.—
1 Austria, extra donation . . . . .	166,930.—	—,—
Settlements for previous years as shown in separate table below . . . . .	95,920.—	35,350.—
<b>Total of contributions</b>	4,642,923.—	737,610.—

SETTLEMENTS FOR PREVIOUS YEARS

Countries	Governments	National Societies
	Sw. Fr.	Sw. Fr.
Afghanistan . . . . .	4,000.—	—,—
Bulgaria . . . . .	3,000.—	—,—
Ecuador . . . . .	1,485.—	—,—
Gambia . . . . .	515.—	—,—
Ghana . . . . .	4,220.—	—,—
Greece . . . . .	695.—	—,—
Iraq . . . . .	12,000.—	—,—
Israel . . . . .	15,000.—	—,—
Japan . . . . .	—,—	43,500.—
Korea, Republic of . . . . .	10,795.—	—,—
Liberia . . . . .	21,600.—	—,—
Malaysia . . . . .	5,500.—	—,—
Mongolia . . . . .	1,075.—	—,—
Netherlands . . . . .	10,000.—	—,—
Nigeria . . . . .	6,000.—	—,—
Norway . . . . .	—,—	(3,000.—) *
Sweden . . . . .	—,—	(10,000.—) *
Turkey . . . . .	—,—	4,850.—
Upper Volta . . . . .	390.—	—,—
Exchange differences . . . . .	(355.—)	—,—
	95,920.—	35,350.—

\* Included in the Government's 1968 contribution

**Special fund for relief actions**

	Sw. Fr.	Sw. Fr.
Summary of movements in 1970 . . . . .		
1. Balance carried forward from 31 December 1969 . . . . .		1,791,870
<b>2. RECEIPTS IN 1970</b>		
2.1. Net product of public collection in Switzerland . . . . .	883,000	
2.2. Other donations for specific actions . . . . .	1,228,963	2,111,963
		<u>3,903,833</u>
<b>3. EXPENDITURE IN 1970</b>		
Purchases and forwarding charges:		
— Europe . . . . .	199,627	
— Africa . . . . .	98,449	
— Latin America . . . . .	221,627	
— South-East Asia . . . . .	423,248	
— Middle East . . . . .	728,728	
— Arab Peninsula (Yemen-Aden) . . . . .	476,406	
— Sundries . . . . .	<u>3,748</u>	
	2,151,833	
— Maintenance of first-aid stores . . . . .	<u>4,000</u>	(2,155,833)
4. Balance as at 31 December 1970 . . . . .		<u>1,748,000</u>

## INTERNATIONAL COMMITTEE

TABLE V

## SPECIAL FUNDS

1. FOUNDATION FOR THE INTERNATIONAL COMMITTEE  
OF THE RED CROSS

BALANCE SHEET AS AT 31 DECEMBER 1970

ASSETS		LIABILITIES	
	Sw. Fr.	Sw. Fr.	
Public Securities, nominal value:			
— Swiss Funds (market value Fr. 849,200) . . . . .	915,000.—		Inalienable capital . . . . .
— Foreign Funds (market value Fr. 184,193) . . . . .	<u>172,410.—</u>	1,087,410.—	
Deposit with Swiss National Bank, Geneva . . . . .		150,531.02	Inalienable reserve fund:
Amounts receivable:			b/f from 1969 . . . . .
— Administration Fédérale des Contributions, Berne (tax paid in advance, to be refunded) . . . . .	10,912.50		Statutory allocation of 15 % of net revenue in 1970 . . . . .
— German Federal Government (tax deducted at source, to be refunded) . . . . .	<u>3,642.70</u>	14,555.20	
		<u>1,252,496.22</u>	<b>Total value of capital</b>
			1,210,713.72
			International Committee of the Red Cross:
			funds in current account
			41,782.50
			<u>1,252,496.22</u>

## RECEIPTS AND EXPENDITURE ACCOUNT FOR 1970

EXPENDITURE		RECEIPTS	
	Sw. Fr.		Sw. Fr.
Fees for safekeeping of securities and bank charges . . . . .	588.40	Income from securities . . . . .	48,975.55
Auditors' fees . . . . .	<u>435.—</u>	Extraordinary income . . . . .	1,203.70
	1,023.40		
Statutory allocation to inalienable reserve fund: 15 % of net revenue (Art. 8 of the Statutes) . . . . .	7,373.35		
Allocation to the ICRC of balance of net revenue (Art. 7 of the Statutes) . . . . .	<u>41,782.50</u>		
	<u>50,179.25</u>		<u>50,179.25</u>

INTERNATIONAL COMMITTEE

2. AUGUSTA FUND

BALANCE SHEET AS AT 31 DECEMBER 1970

ASSETS		LIABILITIES			
	Sw. Fr.	Sw. Fr.		Sw. Fr.	Sw. Fr.
Swiss and other Government securities . . . . .	84,000.—		Inalienable capital . . . . .		100,000.—
Other Swiss securities . . . . .	<u>22,285.05</u>		Reserve for price fluctuations . . . . .		<u>8,727.65</u>
	106,285.05				108,727.65
<b>Less:</b> Provision for price fluctuations (adjustment of value) . . . . .	<u>8,205.05</u>		ICRC		
Total market value of securities		98,080.—	— Florence Nightingale Medal Fund, current account . . . . .	3,166.25	
Cash in banks . . . . .		14,842.50	— Creditor (allocation to Red Cross of the Republic of Vietnam still to be withdrawn) . . . . .	<u>2,000.—</u>	5,166.25
Administration fédérale des contributions, Berne (tax paid in advance to be refunded) . . . . .		<u>971.40</u>			
		<u>113,893.90</u>			<u>113,893.90</u>

RECEIPTS AND EXPENDITURE ACCOUNT FOR 1970

RECEIPTS

	Sw. Fr.
Income from securities . . . . .	3,430.—
Interest on bank deposit . . . . .	15.95
Appropriation of part of the reserve for price fluctuations . . . . .	<u>1,385.75</u>
	<u>4,831.70</u>

EXPENDITURE

Auditors' fee . . . . .	200.—
Safekeeping and bank charges . . . . .	79.70
Book loss on sale of securities . . . . .	<u>1,385.75</u>
	<u>1,665.45</u>

RESULT

<b>Excess of receipts over expenditure in 1970</b> allocated to the Florence Nightingale Medal Fund, pursuant to resolution VI of the XXIst International Conference of the Red Cross . . . . .	<u>3,166.25</u>
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INTERNATIONAL COMMITTEE

3. FLORENCE NIGHTINGALE MEDAL FUND

BALANCE SHEET AS AT 31 DECEMBER 1970

ASSETS	Sw. Fr.	LIABILITIES	Sw. Fr.	Sw. Fr.
Swiss Government securities (market value Fr. 28,800) . . . . .	32,000.—	Capital . . . . .		25,000.—
Deposit at Swiss National Bank, Geneva . . . . .	16,803.05	Reserve:		
Administration fédérale des Contributions, Berne (tax paid in advance to be refunded) . . . . .	288.—	— Balance brought forward from 1969 . . . . .	24,322.05	
ICRC, Augusta Fund, a/c . . . . .	3,166.25	— Excess of receipts over expenditure in 1970 . . . . .	2,935.25	27,257.30
	<u>52,257.30</u>			<u>52,257.30</u>

RECEIPTS AND EXPENDITURE ACCOUNT FOR 1970

EXPENDITURE	Sw. Fr.	RECEIPTS	Sw. Fr.
Safekeeping and banking charges . . . . .	17.—	Income from securities . . . . .	960.—
Printing charges . . . . .	974.—	Transfer of balance as at 31 December 1970 of Augusta Fund Receipts and Expenditure Account, pursuant to resolution VI of the XXIst International Conference of the Red Cross . . . . .	3,166.25
Audit fees . . . . .	200.—		
	<u>1,191.—</u>		
Excess of receipts over expenditure in 1970	2,935.25		
	<u>4,126.25</u>		<u>4,126.25</u>

INTERNATIONAL COMMITTEE

4. THE CLARE R. BENEDICT FUND

BALANCE SHEET AS AT 31 DECEMBER 1970

(expressed in US \$: appropriations not included)

ASSETS		LIABILITIES
\$	\$	\$
Securities:		Capital . . . . .
— Book value . . . . .	1,021,204.04	Reserve for market fluctuations . . . . .
<b>Less: Adjustment for market</b>		Accounts payable . . . . .
<b>fluctuation . . . . .</b>	<u>14,302.69</u>	Excess of income over expenditure . . . . .
— Market value . . . . .	1,006,901.35	
Cash in bank . . . . .	80,199.52	
	<u>1,087,100.87</u>	<u>1,087,100.87</u>

RECEIPTS AND EXPENDITURE ACCOUNT FOR 1970

RECEIPTS

	\$
Income from securities . . . . .	60,031.80
Interest on bank deposits . . . . .	2,573.94
Written off from Reserve for Market Fluctuations . . . . .	<u>7,636.20</u>
	<u>70,241.94</u>

EXPENDITURE

	\$	\$
Safekeeping, administrative and other fees and expenses . . . . .		2,634.46
Net loss on sale of securities:		
— Book loss . . . . .	11,904.22	
— <b>Less: Book profit . . . . .</b>	<u>4,268.02</u>	<u>7,636.20</u>
		<u>10,270.66</u>

RESULT

	\$
<b>Excess of revenue over expenditure in 1970 . . . . .</b>	<u>59,971.28</u>

## The Mexico Meetings of the International Red Cross

### THE COUNCIL OF DELEGATES

The thirty-first session of the League Board of Governors was held in Mexico from 12 to 16 October 1971<sup>1</sup>. As customary, the International Red Cross Council of Delegates met beforehand; it started on 8 October<sup>1</sup>. Such a Council, it will be recalled, comprises the constitutive elements of the Red Cross, namely the International Committee, the League and the National Societies.

After being declared open by Angela, Countess of Limerick, Chairman of the Standing Commission, the Council, composed of representatives from 60 National Societies, elected as its Chairman Mr. Jean Pictet, Vice-President of the ICRC, in the absence of Mr. Marcel A. Naville, President of the ICRC, who had been prevented by illness from going to Mexico. Mr. Salvador Lopez Chavez, President of the Mexican Red Cross, was elected Vice-Chairman of the Council of Delegates.

The first item on the agenda drawn up by the Standing Commission concerned the *development of humanitarian law*.

On behalf of the ICRC, Mr. Jean Pictet submitted a report on the progress of work in that field. He reminded the delegates that the International Conference at Istanbul, in its resolution XIII, requested the ICRC to continue its efforts with a view to putting forward specific draft rules to supplement prevailing law and with a view to inviting government experts to a meeting in Geneva in order to examine those draft rules. It had been for that purpose that, from 24 May to 12 June, there took place in Geneva the Conference of Government Experts on the Reaffirmation and

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<sup>1</sup> *Plate.*

## IN THE RED CROSS WORLD

Development of International Humanitarian Law Applicable in Armed Conflicts, attended by nearly 200 experts from 40 nations.

Mr. Pictet then gave an account of the results achieved at that Conference, or at least at its first session, for, as not all the field had been covered, the Conference almost unanimously expressed the wish for a second session to which the ICRC would submit new and complete draft provisions. The second session, therefore, was to be held from 3 to 30 May 1972 and open to all governments bound by the 1949 Conventions. National Red Cross Societies and non-governmental organizations interested could send observers.

It was gratifying that so many governments had responded favourably to the ICRC's appeal and had delegated so many qualified experts to Geneva. The proceedings had progressed without a note of discord, in the best team spirit and it could be said that results had been significant; even though there was still much to be achieved, they were an important phase in the great undertaking upon which the ICRC, and with it the whole Red Cross movement, had embarked for the development of the law.

While availing itself of the opportunity which the Mexico meetings gave it to acquaint National Societies of the progress made in this work, the ICRC was equally pleased to obtain their opinions at that stage.

One point which was of interest specifically for the Red Cross movement was the strengthening of Red Cross bodies in international law in order to enable them, in time of war, to carry out and develop their activities, particularly their relief work, under the best of conditions. In that respect, proposals put forward, particularly by the Yugoslav Red Cross, were widely approved by participants.

In general, National Societies gave their support and encouragement to the ICRC for the work in which it was involved. A great number of votes were cast in favour of the idea of holding, before the second session of the Conference of Government Experts, a meeting of National Society representatives, similar to the meeting which had taken place in March in The Hague.

The resolution which was adopted on that topic was as follows:

RESOLUTION No. 1

**Role of National Societies in the Development of Humanitarian Law**

The Council of Delegates:

Convinced that there is an increasing need for a worldwide consciously humanitarian attitude;

Recognizing the importance of the Geneva Conventions and other humanitarian legislation as a base for this attitude;

Aware of the interest shown by many governments in promoting the reaffirmation and development of international humanitarian law in armed conflicts and recalling, *inter alia*, the discussions in the XXI International Conference of the Red Cross in Istanbul 1969 and in the General Assembly of the U.N. 1971;

Appreciating the efforts of the ICRC to prepare a diplomatic Conference in order to reaffirm and develop international humanitarian law in armed conflicts;

Accepting fully the responsibility of all National Red Cross Societies for maintaining, spreading and deepening the involvement of the public in humanitarian work and humanitarian law;

Urges all National Societies to reconsider their role, methods and efforts in this field in order to make them as well planned, directed and controlled as their other activities;

Requests the ICRC to intensify its co-operation with National Societies in defining the role which the latter should play and in helping them in the production of materials, the development of techniques and the training of their personnel who are responsible in this field.

Expects National Societies to report to the ICRC their plans and results thereby enabling the Committee, based on this worldwide experience, to fulfil its ever more important role as a leader and co-ordinator in this field;

Expects further that the ICRC will present its observations and recommendations to the Executive Committee at its meeting in 1972, and later to the next Council of Delegates.

The Council then examined how National Red Cross Societies could contribute to the development and dissemination of humanitarian law. On that point, Mr. Pierre Gaillard, Assistant-Director of the ICRC, delivered a paper and the following recommendation was adopted:

RESOLUTION NO. 2

**Teaching of International Humanitarian Law**

The Council of Delegates,

*Recognizes that it is absolutely necessary to intensify the exhaustive study and the diffusion of knowledge of the Geneva Conventions and the principles of international humanitarian law in all quarters,*

*Affirms that university courses offered in schools of law, political science, social sciences, and medicine should include systematic instruction in these subjects,*

*Wishes that universities would also institute postgraduate courses in these subjects so that a supply of highly qualified and specialized personnel will be available,*

*Invites National Societies to request the co-operation of competent authorities in their respective countries in achieving these objectives,*

*Requests National Societies to inform the ICRC and the League of all legislative and statutory measures that may be taken in this direction.*

The second item on the agenda concerned *joint relief*. As the largest operation of that type to take place in recent years had been the one carried out in Jordan, the ICRC and the League requested Mr. Kai Warras, Secretary-General of the Finnish Red Cross, who had been the co-ordinator of that operation, to submit the final report which has just been sent to the National Societies. He did so with moderation in an excellent although perhaps over modest fashion.

After discussion, the Council passed the following resolution:

RESOLUTION NO. 3

**Relief operations in armed conflicts**

The Council of Delegates,

*Referring to the revised agreement between the ICRC and the League which was confirmed in Istanbul in 1969,*

*Recognizing the increasing interest in implementing this agreement in the spirit of better co-operation and co-ordination in relief matters,*

*Recalling and having regard to the Jordan relief operation in 1970 where the co-operation and co-ordination by the ICRC, the League*

*and the National Societies as the International Red Cross was very successful and showed the unity of the Red Cross and achieved its aims,*

*Recommends the preparation of a joint relief operational plan between the ICRC and the League taking also into consideration the resources of the National Societies in personnel, material equipment and funds.*

The remaining item on the agenda was the re-appraisal of the Red Cross role and structure. At that time, all that could be done was to give an interim report on the progress made in this so-called Cannes study. It was submitted by the general-secretaries of the ICRC and the League, Mr. Jean-Louis Le Fort and Mr. Henrik Beer.

The meeting noted with satisfaction the ICRC's convening in Geneva, for 6 April 1972, a meeting of leaders and senior officials of the League and of the ICRC.

#### LEAGUE BOARD OF GOVERNORS

Delegates of 86 National Societies then took part in the thirty-first session of the League Board of Governors which was held in Mexico from 12 to 16 October 1971, under the chairmanship of Mr. José Barroso Chavez.

The Board of Governors passed 38 resolutions, and we give below the text of those dealing with matters which concern the League and the ICRC jointly.

#### RESOLUTION NO. 2

##### **Study on the re-appraisal of the role of the Red Cross**

*The Board of Governors,*

*Having heard the report of the Committee of Chairman and Vice-Chairmen on the study of the re-appraisal of the role of the Red Cross,*

*Approves the report and confirms the decision of the Executive Committee to carry out the study,*

*Authorises the Committee of Chairman and Vice-Chairmen to implement the study as soon as possible and to this end to appoint a sub-committee of its members who would be directly responsible for the study and for appointing a Director,*

## IN THE RED CROSS WORLD

*Expresses the hope that the study may in due course be linked to that already started by the ICRC so as to extend to the whole of the International Red Cross,*

*Authorises an appeal to selected charitable Foundations and other non-Red Cross sources for the provision of funds, pending the receipt of which the Secretary General is empowered to advance such sums as are necessary to cover initial costs.*

### RESOLUTION NO. 4

#### **Presence of observers at statutory League meetings**

*The Board of Governors resolves that,*

- a) *National Societies members of the League may be represented by not more than three observers at sessions of the Executive and Advisory Committees of the League of which they are not members. The names of such observers shall be notified in advance to the Secretary General,*
- b) *The International Committee of the Red Cross may be represented at sessions of the Board of Governors and those of the Executive and Advisory Committees,*
- c) *Other institutions, namely recognised National Societies which are completing their formalities for admission to the League and international governmental and non-governmental organisations with which the League maintains special working relations and co-operates in the humanitarian field in which it specialises, may be invited by the Chairman of the League to be represented by observers at sessions of the Board of Governors and those of the Executive Committee,*
- d) *Observers shall not participate in the debates. Nevertheless the Chairman of the meeting may give them the floor as an exceptional measure, and*
- e) *Observers shall not present resolutions or vote.*

### RESOLUTION NO. 20

#### **Improvement of League disaster relief operations**

*The Board of Governors,*

*Recognizing the increasing interest in bringing relief to disaster victims, and the efforts being undertaken by numerous international bodies related to disaster relief, and*

*Noting the proposals under consideration by the United Nations for the creation of a focal point for disaster relief matters and for the appointment of a Disaster Relief Co-ordinator to mobilise, direct and co-ordinate the relief activities of the various organizations of the United Nations system and to receive on behalf of the Secretary General contributions offered to him for disaster relief, and*

*Having regard to the references made to non-governmental organizations and voluntary agencies in the field of international disaster relief in Resolution 1612 of the 51st Session of the Economic and Social Council of the United Nations, and*

*Taking into account the fact that the League of Red Cross Societies has been recognized by the United Nations Secretary General as having a leading position among major international voluntary agencies and should therefore give a leadership in this effort, and*

*Taking into consideration the increasing demands upon the League by its member National Societies for improved operational response to major disasters along with improved information regarding the scope of the disaster, the resulting needs, and the actions of the affected National Society and the League, and*

*Being aware that the world at large expects that the Red Cross will respond promptly and efficiently in disaster situations,*

*Resolves :*

*1. That immediate action be taken to strengthen the capability of the League to deal with relief in case of disasters, notably :*

- a) by the improvement of the existing operations unit within the League,*
- b) by strengthening the pre-disaster planning activities of the League,*
- c) by the establishment of an improved relief supply and storage network to ensure the efficient provision of supplies to the Societies in need,*
- d) by the development of procedures to ensure prompt and effective reporting and disseminating of information in cases of emergency, with the full collaboration of the affected member Societies and*
- e) by arrangements for the provision of personnel and other material support from sister Societies in response to requests from the affected member Societies.*

*2. That in support of the above actions by the League, National Societies be urged to give increased attention to the development of realistic disaster plans, to the appropriate stockpiling of relief supplies and equipment and to the provision of financial aid.*

RESOLUTION No. 32

**The Red Cross and Peace**

*The Board of Governors,*

*Considering that the League and National Societies are making efforts to bring about peace, mutual understanding, friendship and co-operation among nations,*

*Noting the way in which these aims are being realized by International and Regional Red Cross gatherings including meetings of young people,*

*Recognizing that one of the most important tasks of National Societies is to educate their members, and firstly young people, in the spirit of peace, international co-operation, respect for the human being, abhorrence of war, the observance of international humanitarian law and the promotion of equal rights for all peoples and all nations,*

*Recalling the resolutions previously adopted by the governing bodies of the League, promoting peace and human rights and deploring the settlement of international disputes by the use of force and weapons,*

*Requests the League Secretariat and National Societies to mobilise public opinion as widely as possible through all the mass media in support of Red Cross actions for peace, the protection of human life and health and the prevention and mitigation of human suffering,*

*Recommends the League Secretariat and National Societies to co-operate more actively with other international organisations whose activities are aimed at strengthening peace and preventing new outbreaks of war, and firstly with the U.N. and its Special Agencies,*

*Requests the League Secretariat to take all suitable occasions, including Regional meetings of National Societies, to draw attention to resolutions already passed on this subject, and to urge their implementation.*

RESOLUTION No. 33

**Racial Discrimination**

*The Board of Governors,*

*Bearing in mind that racism and racial discrimination in the world are still widespread,*

*Considering that racism and racial discrimination debase human dignity, violate the fundamental human rights, impede friendly and peaceful relations among nations and endanger international peace and security,*

*Considering the Declaration and the Convention of the United Nations on the elimination of all forms of racial discrimination and*

*that on this occasion the Red Cross should strengthen its action and contribute to and join in the general struggle against racism,*

*Convinced that racism and racial discrimination work contrary to the Principles of the Red Cross, and that elimination of any discrimination based on race takes a prominent place in those Principles,*

*Recalling the provisions of the Geneva Conventions which prohibit discrimination based on race, and various resolutions of International Conferences of the Red Cross condemning racism and racial discrimination,*

*Believes that all Red Cross organizations should engage themselves to the maximum in the struggle against racism and racial discrimination,*

*(1) Calls upon all National Societies to bear in mind that their activities should always be in accord with the principles of non-discrimination as to race,*

*(2) Urges all National Societies to intensify their struggle against racial discrimination by undertaking positive actions and enlisting the support of their members and the general public,*

*(3) Calls on the League Secretariat to set a clear example in this regard and to give as much publicity as possible to the action of the National Societies,*

*(4) a) Invites the Chairman of the Board of Governors of the League to establish a working group to study the problem of Red Cross action in the struggle against racism and racial discrimination and submit proposals concerning Red Cross action in this field to the next session of the Council of Delegates or the International Conference of the Red Cross,*

*b) Invites the ICRC to join this working group.*

#### RESOLUTION NO. 34

#### **Reaffirmation of previously adopted resolutions on the reunion of dispersed families**

*The Board of Governors,*

*In order to implement the intent of previous resolutions on the subject of reunion of dispersed families, and in view of the changing world conditions which result in such dispersals,*

*And recognizing the humanitarian aspects of such separations as they affect the health and welfare of the individual family members involved,*

*And taking note that in some cases National Societies have not responded to requests for assistance from sister Societies and that reunions, although requested, have not been accomplished,*

## IN THE RED CROSS WORLD

*Urges all National Societies and invites the International Committees of the Red Cross to assist in every possible way to effect such reunions and in particular,*

*Urges all National Societies to take into account the compassionate aspects of " non-involved children " and serve as their " natural intermediaries " with their respective governments to facilitate their reunion with their parents, wherever the parents choose to live.*

### STANDING COMMISSION

The Standing Commission of the International Red Cross also held its meeting in Mexico, under the chairmanship of Angela, Countess of Limerick. After preparing the meeting of the Council of Delegates, the Commission requested National Societies ready to act as host to the XXIIInd International Conference of the Red Cross in 1973 kindly to put their names forward so that the Standing Commission could reach a final decision before the end of the year.

The Commission awarded the Henry Dunant Medal, founded by the XXth International Conference of the Red Cross on the initiative of the Australian Red Cross, to Mr. ANDRÉ FRANÇOIS-PONCET, a former president of the French Red Cross and of the Standing Commission, Mrs. SACHIKO HASHIMOTO, Director of the Japanese National Junior Red Cross, and Miss KATALIN DURGO, a nurse of the Hungarian Red Cross. International Review takes pleasure in congratulating these three laureates.

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A final word must be said on the cordial welcome which all delegates received from the Mexican Red Cross and its President, Mr. Salvador Lopez Chavez. Participants also had the honour of being received by His Excellency the President of the United States of Mexico. Nothing was neglected to ensure that their sojourn was both pleasant and interesting. Delegates will long remember with pleasure their welcome to Mexico.

## HENRY-DUNANT INSTITUTE

The science of futurology, the latest of the sciences that attempt to predict how events are likely to evolve, is all the fashion nowadays, in all fields of work. All around us, the rate of change tends to quicken as a result of developments in science and technology in the last twenty-five years. In the past, it was easy to adapt oneself to gradual transitions. Today, it is difficult not to be caught unawares by progress, and therefore events must be foreshadowed before they occur in order that we might be ready for them in time when they do.

The Red Cross is no exception. As it is mainly involved in emergency action, it finds itself, more than other organizations, compelled to get ready all measures that would render clearer the course it must follow.

This is especially true regarding all that concerns medicine and the sciences connected with medicine: organization of the medical and para-medical professions, evolution of social legislation, the respective parts to be played in the future by the State and private initiative. The Red Cross must elucidate with the greatest possible strictness the far-reaching tendencies that are crystallized in those spheres.

With the object of supplying national and international Red Cross institutions with all the foreseeable data which appear to be necessary to adapt their objectives, organization and work to current transformations, the Henry-Dunant Institute has undertaken an international consultation on "Health and Medical Practice in the 1980's." This is being carried out with the valuable co-operation of the research division of Messers. Sandoz S.A., Basle.

This survey includes an application of the "Delphi" method for the first time in the field of medicine at international level.

## IN THE RED CROSS WORLD

The method consists in sounding, by means of several questionnaires, a large number of experts, in this case about a hundred, all of whom are specialists in one or more of all the various branches touching upon the subject. From the different reconstructions carried out by the director of the survey, each expert has the opportunity to see how he himself stands with regard to the overall picture of all the opinions received.

The survey is restricted to industrialized countries: Europe (East and West), North America, Japan and Australia; for it is clear that problems concerning health and the organization of medicine are raised in entirely different fashion in developing countries.

The collected results obtained from the replies at various phases of the survey will be further submitted to a symposium at which the participants together with Red Cross leaders will draw the principal conclusions. The survey is now at its second phase, and the symposium has been fixed for the autumn of 1972.

In order to make available to a larger circle of people the results of this international consultation, the Henry-Dunant Institute will gather, in a final volume to be published in one of its series, the technological hypotheses, questionnaires, collected results and conclusions derived from the survey.

V. S.

## **Bolivia**

The Bolivian Red Cross has started a publication of its own, and the first number, recently received in Geneva, is most attractively presented. Lavishly illustrated, it will no doubt help to make known the National Society's various, useful activities throughout the country as well as the principles enshrined by it.

This first issue opens with an editorial article describing the steady expansion of the Red Cross in Bolivia and the important place the National Society occupies at the movement's international meetings, and emphasizing the fact that its emblem signifies everywhere respect for humanity and service to our fellow men. Other articles give accounts of the Society's programmes in the medico-social field, of the action it took for the benefit of a group of guerrilleros, of relations between the Red Cross and the younger generation, and of the work accomplished at times of natural disasters, in particular when floods devastated large areas in parts of Bolivia.

We would single out, too, the articles appearing in this interesting number from the pen of the President of the National Society, Dr. Celso Rossell Santa Cruz, one on the Geneva Conventions and internal armed conflicts, and the other on present and future tasks of the Red Cross in Latin America.

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## **Botswana**

In the autumn of 1971, Mr. R. Weber, ICRC delegate, went on a mission to Botswana where he had the opportunity to meet several government officials as well as National Red Cross Society leaders. The Botswana National Society, which was recognized by the ICRC in 1970, carries out much active, useful and efficient work, and we give below an account of what it has been doing.

## IN THE RED CROSS WORLD

A person has recently been specially engaged by the Society to visit at regular intervals all its divisions and to take over first aid instruction and instructors' training. It is planned that six instructors will organize first-aid courses in each of the districts.

The recruitment of Junior Red Cross members is advancing satisfactorily. From 1967 to the summer of 1971, 1245 juniors have become members of the Society and today belong to 40 junior groups in 9 districts. The National Society, in agreement with the Ministry of Education, has decided to introduce into Botswana schools the textbook "The Red Cross and My Country" published by the ICRC, which will supply several thousand copies of the booklet together with the accompanying "Teacher's Manual", in order to encourage its dissemination.

The blood bank in the capital is under the management of the Ministry of Health, but it is the Red Cross that is responsible for publicizing it and for recording names of donors, whose number has now reached 1600 persons. One of the duties of the Red Cross is to recruit an increasing number of donors while another of its tasks is to assist the relevant health department in its anti-tuberculosis campaign.

The National Society is at present divided into 13 divisions, to which should be added 26 membership groups. During his stay in Botswana, the ICRC delegate visited several divisions. At Lobatse, for instance, he saw the Society's dispensary where a medical check is carried out on all children under five, who also receive any treatment that may be necessary and are provided with powdered milk and vitamin syrup. The Red Cross, in addition, carries out first aid, brings assistance to tuberculosis patients in hospital and gives instruction on general health problems and baby care. In Gaborone, the Society keeps up children's dispensaries<sup>1</sup> where 800 children are fed each day, and it provides transport for blind people who are undergoing treatment and, also, for certain categories of sick and injured.

The International Committee of the Red Cross is gratified to find how much Red Cross work has developed in Botswana.

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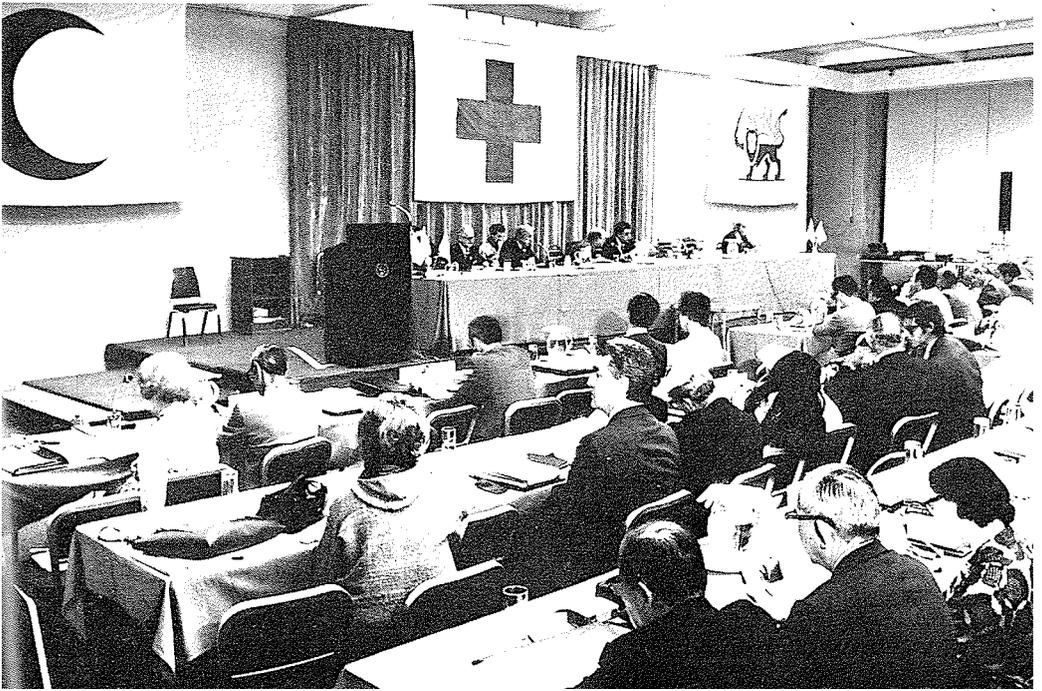
<sup>1</sup> *Plate.*



A sitting of the Council of Delegates...

## MEXICO: INTERNATIONAL RED CROSS MEETINGS

...and of the League Board of Governors.





HAITI : Red Cross first aiders with first aid kits from the ICRC.

BOTSWANA : Mothers and children awaiting consultation at one of the Red Cross child welfare clinics.



## Haiti

It is with pleasure that we give here some items of information which we have received from Port-au-Prince and which bear witness to the increasing number of tasks performed by the Haiti Red Cross. In addition to a bimonthly bulletin entitled *Informations* published by the National Society, an emergency radio-communication service has now started to operate at its central headquarters. The establishment of this radio network enables the Red Cross to transmit news touching humanitarian questions and, in case of natural disasters, to advise and warn the population through broadcasts relayed by other radio stations.

Within the scope of its medical programme, the Society is carrying out an anti-tuberculosis prevention campaign, in the course of which, children attending schools in a vast number of areas have already been vaccinated. This action is being pushed forward in co-operation with the Public Health Department, with assistance from the German Red Cross in the Federal Republic of Germany.

The ICRC has also handed over to the Haiti Red Cross first-aid kits for first aiders and medical voluntary workers in the emergency services.<sup>1</sup>

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<sup>1</sup> *Plate.*

## BOOKS AND REVIEWS

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DAISY C. MERCANTON: "HENRY DUNANT"<sup>1</sup>

This book, which bears the subtitle *Essai bio-bibliographique*, has been published in the "*Etudes et Perspectives*" series of the Henry Dunant Institute. The author has set out to compile as complete a collection as possible of documents relating to the promoter of the Red Cross, what he wrote and what has been written about him. All the documents mentioned—books, pamphlets, articles, manuscripts, etc.—are clearly listed and easily accessible.

As the author points out, while the works are dealt with in notes, the purpose is essentially to inform and guide readers. The notes provide information on Dunant's life, the events which impelled him to write, and the political and social context of the period in which he lived. Yet the notes, which are often lengthy in the case of the lesser known publications, contain no value judgments.

Never before has a complete list of Dunant's writings been compiled. Nor, for that matter, has there been a complete list of what has been written about Dunant. As already mentioned, here each title is accompanied by notes, a valuable source of hitherto unpublished information.

This bio-bibliographical book thus fills two gaps. A further reason for welcoming it is the fact that it is illustrated with all known pictures of Dunant, which for the first time have been assembled and published together. Lastly, it contains an index which is very useful and allows of reference to any passages on the same subject. All students, research workers and others interested in the life and work of Dunant will find in this book a particularly rich source of references prepared with care and competence.

J.-G. L.

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<sup>1</sup> *Editions L'âge d'homme*, Lausanne, 1971, 126 p. The Book, which is published in French, is on sale at bookshops at Sw. Frs. 15, but members of the Red Cross can buy it at the reduced price of Sw. Fr. 12.50.

**Widespread enthusiasm reported for International Book Year, UNESCO Chronicle, Paris 1971, no 6.**

Mounting enthusiasm coupled with far-ranging plans are already manifest for International Book Year (1972). This was reported by experts from leading non-governmental organizations of the book professions as well as from developing regions and major book producing countries, who met at Unesco House to draw up detailed plans for the year.

A number of countries have already set up national committees for the year. Plans are being made to issue special commemorative postage stamps and to hold lectures, seminars and book fairs. Initiatives are being taken to assist developing countries in building up national book industries.

The experts created a committee of members drawn from the various international professional organizations in the book field and from the major geographic areas of the world to support International Book Year, which was proclaimed by acclamation at the sixteenth session of Unesco's General Conference last November.

The professional organizations have plans to make International Book Year themes integral parts of their conferences during 1972. A major initiative of the professional organizations is the drafting of an international Charter of the Book, setting forth the treatment which books should be accorded, nationally and internationally, in order to allow them to play their full rôle in education, development and mutual understanding. A discussion among professional organizations resulted in the plan for establishing, before the end of 1971, a text of a charter which could be adopted successively by the international book organizations in the course of 1972.

Noting that additional funds were needed to promote International Book Year activities, the experts called upon countries to recognize the importance of providing funds for projects linked to IBY.

Four themes were selected by Unesco's General Conference for the year: encouragement of authorship and translation, with due regard to copyright; production and distribution of books, including the development of libraries; promotion of the reading habit; and books in the service of education, international understanding and peaceful co-operation...

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EXTRACT FROM THE STATUTES OF  
THE INTERNATIONAL COMMITTEE OF THE RED CROSS

(AGREED AND AMENDED ON SEPTEMBER 25, 1952)

ART. 1. — The International Committee of the Red Cross (ICRC), founded in Geneva in 1863 and formally recognized in the Geneva Conventions and by International Conferences of the Red Cross, shall be an independent organization having its own Statutes.

It shall be a constituent part of the International Red Cross.<sup>1</sup>

ART. 2. — As an association governed by Articles 60 and following of the Swiss Civil Code, the ICRC shall have legal personality.

ART. 3. — The headquarters of the ICRC shall be in Geneva.

Its emblem shall be a red cross on a white ground. Its motto shall be “*Inter arma caritas*”.

ART. 4. — The special role of the ICRC shall be:

- (a) to maintain the fundamental and permanent principles of the Red Cross, namely: impartiality, action independent of any racial, political, religious or economic considerations, the universality of the Red Cross and the equality of the National Red Cross Societies;
- (b) to recognize any newly established or reconstituted National Red Cross Society which fulfils the conditions for recognition in force, and to notify other National Societies of such recognition;

---

<sup>1</sup> The International Red Cross comprises the National Red Cross Societies, the International Committee of the Red Cross and the League of Red Cross Societies. The term “*National Red Cross Societies*” includes the Red Crescent Societies and the Red Lion and Sun Society.

- (c) to undertake the tasks incumbent on it under the Geneva Conventions, to work for the faithful application of these Conventions and to take cognizance of any complaints regarding alleged breaches of the humanitarian Conventions;
- (d) to take action in its capacity as a neutral institution, especially in case of war, civil war or internal strife; to endeavour to ensure at all times that the military and civilian victims of such conflicts and of their direct results receive protection and assistance, and to serve, in humanitarian matters, as an intermediary between the parties;
- (e) to contribute, in view of such conflicts, to the preparation and development of medical personnel and medical equipment, in cooperation with the Red Cross organizations, the medical services of the armed forces, and other competent authorities;
- (f) to work for the continual improvement of humanitarian international law and for the better understanding and diffusion of the Geneva Conventions and to prepare for their possible extension,
- (g) to accept the mandates entrusted to it by the International Conferences of the Red Cross.

The ICRC may also take any humanitarian initiative which comes within its role as a specifically neutral and independent institution and consider any questions requiring examination by such an institution.

ART. 6 (first paragraph). — The ICRC shall co-opt its members from among Swiss citizens. The number of members may not exceed twenty-five.

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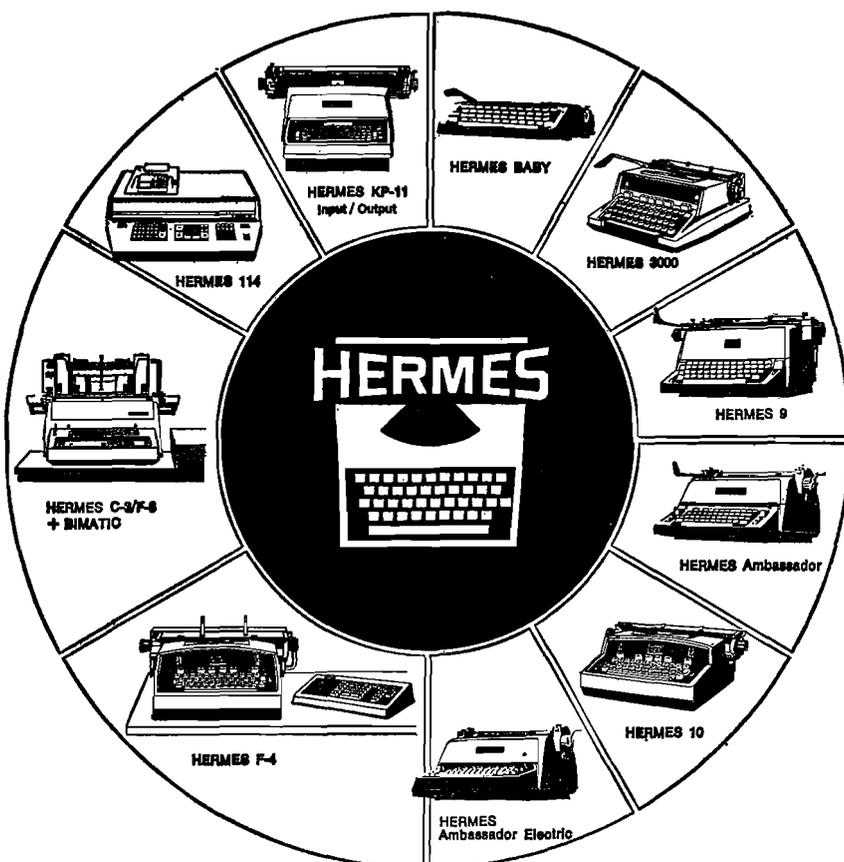


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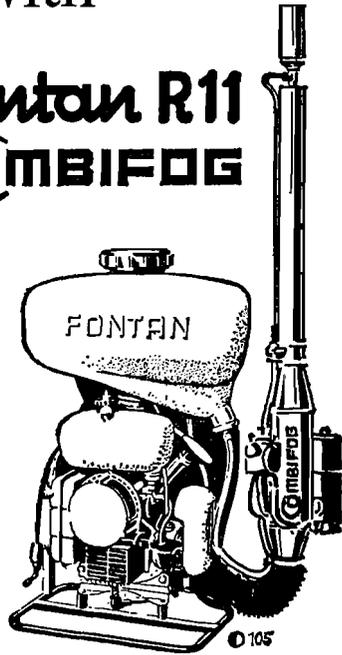
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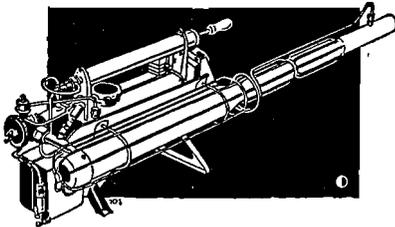
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## ADDRESSES OF NATIONAL SOCIETIES

- AFGHANISTAN — Afghan Red Crescent, *Kabul*.
- ALBANIA — Albanian Red Cross, 35, Rruga e Barrikadavet, *Tirana*.
- ALGERIA — Central Committee of the Algerian Red Crescent Society, 15 bis, Boulevard Mohamed V, *Algiers*.
- ARGENTINA — Argentine Red Cross, H. Yri-goyen 2068, *Buenos Aires*.
- AUSTRALIA — Australian Red Cross, 122-128 Flinders Street, *Melbourne, C. 1*.
- AUSTRIA — Austrian Red Cross, 3 Gusshaus-strasse, Postfach 39, *Vienna IV*.
- BELGIUM — Belgian Red Cross, 98 Chaussée de Vleurgat, *Brussels 5*.
- BOLIVIA — Bolivian Red Cross, Avenida Simón Bolívar, 1515 (Casilla 741), *La Paz*.
- BOTSWANA — Botswana Red Cross Society, Independence Avenue, P.O. Box 485, *Gaberones*.
- BRAZIL — Brazilian Red Cross, Praça Cruz Vermelha 12 zc/86, *Rio de Janeiro*.
- BULGARIA — Bulgarian Red Cross, 1, Boul. S. S. Biruzov, *Sofia*.
- BURMA — Burma Red Cross, 42 Strand Road, Red Cross Building, *Rangoon*.
- BURUNDI — Red Cross Society of Burundi, rue du Marché 3, P.O. Box 324, *Bujumbura*.
- CAMEROON — Central Committee of the Cameroon Red Cross Society, rue Henry-Dunant, P.O.B. 631, *Yaoundé*.
- CANADA — Canadian Red Cross, 95 Wellesley Street, East, *Toronto 284 (Ontario)*.
- CEYLON — Ceylon Red Cross, 106 Dharmapala Mawatha, *Colombo VII*.
- CHILE — Chilean Red Cross, Avenida Santa María 0150, Correo 21, Casilla 246V., *Santiago de Chile*.
- CHINA — Red Cross Society of China, 22 Kanmien Hutung, *Peking, E*.
- COLOMBIA — Colombian Red Cross, Carrera 7a, 34-65, Apartado nacional 1110, *Bogotá D.E.*
- COSTA RICA — Costa Rican Red Cross, Calle 5a, Apartado 1025, *San José*.
- CUBA — Cuban Red Cross, Calle 23 201 esq. N. Vedado, *Havana*.
- CZECHOSLOVAKIA — Czechoslovak Red Cross, Thunovska 18, *Prague I*.
- DAHOMEY — Red Cross Society of Dahomey, P.O. Box 1, *Porto Novo*.
- DENMARK — Danish Red Cross, Ny Vestergade 17, *Copenhagen K*.
- DOMINICAN REPUBLIC — Dominican Red Cross, Calle Juan Enrique Dunant, Ensanche Miraflores, *Santo Domingo*.
- ECUADOR — Ecuadorian Red Cross, Calle de la Cruz Roja y Avenida Colombia 118, *Quito*.
- ARAB REPUBLIC OF EGYPT — Egyptian Red Crescent Society, 34 rue Ramses, *Cairo*.
- EL SALVADOR — El Salvador Red Cross, 3a Avenida Norte y 3a Calle Poniente 21, *San Salvador*.
- ETHIOPIA — Ethiopian Red Cross, Red Cross Road No. 1, P.O. Box 195, *Addis Ababa*.
- FINLAND — Finnish Red Cross, Tehtaankatu 1 A, Box 14168, *Helsinki 14*.
- FRANCE — French Red Cross, 17 rue Quentin Bauchart, *Paris (8<sup>e</sup>)*.
- GERMANY (Dem. Republic) — German Red Cross in the German Democratic Republic, Kaitzerstrasse 2, Dx 801 *Dresden 1*.
- GERMANY (Federal Republic) — German Red Cross in the Federal Republic of Germany, Friedrich-Ebert-Allee 71, 5300, *Bonn 1*, Postfach (D.B.R.).
- GHANA — Ghana Red Cross, P.O. Box 835, *Accra*.
- GREAT BRITAIN — British Red Cross, 9 Grosvenor Crescent, *London, S.W.1*.
- GREECE — Hellenic Red Cross, rue Lycavittou 1, *Athens 135*.
- GUATEMALA — Guatemalan Red Cross, 3<sup>a</sup> Calle 8-40, Zona 1, *Guatemala C.A.*
- GUYANA — Guyana Red Cross, P.O. Box 351, Eve Leary, *Georgetown*.
- HAITI — Haiti Red Cross, Place des Nations Unies, B.P. 1337, *Port-au-Prince*.
- HONDURAS — Honduran Red Cross, Calle Henry Dunant 516, *Tegucigalpa*.
- HUNGARY — Hungarian Red Cross, Arany Janos utca 31, *Budapest V*.
- ICELAND — Icelandic Red Cross, Øldugøtu 4, Post Box 872, *Reykjavik*.
- INDIA — Indian Red Cross, 1 Red Cross Road, *New Delhi 1*.
- INDONESIA — Indonesian Red Cross, Djalan Abdulmuhs 66, P.O. Box 2009, *Djakarta*.
- IRAN — Iranian Red Lion and Sun Society, Avenue Ark, *Teheran*.
- IRAQ — Iraqi Red Crescent, Al-Mansour, *Baghdad*.
- IRELAND — Irish Red Cross, 16 Merrion Square, *Dublin 2*.
- ITALY — Italian Red Cross, 12 via Toscana, *Rome*.
- IVORY COAST — Ivory Coast Red Cross Society, B.P. 1244, *Abidjan*.
- JAMAICA — Jamaica Red Cross Society, 76 Arnold Road, *Kingston 5*.
- JAPAN — Japanese Red Cross, 5 Shiba Park, Minato-Ku, *Tokyo 105*.
- JORDAN — Jordan National Red Crescent Society, P.O. Box 10 001, *Amman*.
- KENYA — Kenya Red Cross Society, St Johns Gate, P.O. Box 712, *Nairobi*.
- KHMER REPUBLIC — Khmer Red Cross, 17 Vithei Croix-Rouge khmère, P.O.B. 94, *Phnom-Penh*.
- KOREA (Democratic People's Republic) — Red Cross Society of the Democratic People's Republic of Korea, *Pyongyang*.
- KOREA (Republic) — The Republic of Korea National Red Cross, 32-3 Ka Nam San-Donk, *Seoul*.
- KUWAIT — Kuwait Red Crescent Society, P.O. Box 1359, *Kuwait*.

## ADDRESSES OF NATIONAL SOCIETIES

- LAOS — Lao Red Cross, P.B. 650, *Vientiane*.
- LEBANON — Lebanese Red Cross, rue Général Spears, *Beirut*.
- LESOTHO — Lesotho Red Cross Society, P.O. Box 366, *Maseru*.
- LIBERIA — Liberian National Red Cross, National Headquarters, 13th Street-Sinkor, P.O. Box 226, *Monrovia*.
- LIBYAN ARAB REPUBLIC — Libyan Red Crescent, Berka Omar Mukhtar Street, P.O. Box 541, *Benghazi*.
- LIECHTENSTEIN — Liechtenstein Red Cross, FL-9490 *Vaduz*.
- LUXEMBOURG — Luxembourg Red Cross, Parc de la Ville, C.P. 1806, *Luxembourg*.
- MADAGASCAR — Red Cross Society of Madagascar, rue Clémenceau, P.O. Box 1168, *Tananarive*.
- MALAWI — Malawi Red Cross, Hall Road, Box 247, *Blantyre*.
- MALAYSIA — Malaysian Red Cross Society, 519 Jalan Belfield, *Kuala Lumpur*.
- MALI — Mali Red Cross, B.P. 280, route de Koulikora, *Bamako*.
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- MONACO — Red Cross of Monaco, 27 boul. de Suisse, *Monte Carlo*.
- MONGOLIA — Red Cross Society of the Mongolian People's Republic, Central Post Office, Post Box 537, *Ulan Bator*.
- MOROCCO — Moroccan Red Crescent, rue Benzakour, B.P. 189, *Rabat*.
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- PARAGUAY — Paraguayan Red Cross, calle André Barbero y Artigas 33, *Asunción*.
- PERU — Peruvian Red Cross, Jirón Chancay 881, *Lima*.
- PHILIPPINES — Philippine National Red Cross, 860 United Nations Avenue, P.O.B. 280, *Manila D-406*.
- POLAND — Polish Red Cross, Mokotowska 14, *Warsaw*.
- PORTUGAL — Portuguese Red Cross, Jardim 9 de Abril, 1 a 5, *Lisbon 3*.
- RUMANIA — Red Cross of the Socialist Republic of Rumania, Strada Biserica Amzei 29, *Bucarest*.
- SAN MARINO — San Marino Red Cross, Palais gouvernemental, *San Marino*.
- SAUDI ARABIA — Saudi Arabian Red Crescent, *Riyadh*.
- SENEGAL — Senegalese Red Cross Society, Bld. Franklin-Roosevelt, P.O.B. 299, *Dakar*.
- SIERRA LEONE — Sierra Leone Red Cross Society, 6 Liverpool Street, P.O.B. 427, *Freetown*.
- SOMALI REPUBLIC — Somali Red Crescent Society, P.O. Box 937, *Mogadishu*.
- SOUTH AFRICA — South African Red Cross, Cor. Kruis & Market Streets, P.O.B. 8726, *Johannesburg*.
- SPAIN — Spanish Red Cross, Eduardo Dato 16, *Madrid, 10*.
- SUDAN — Sudanese Red Crescent, P.O. Box 235, *Khartoum*.
- SWEDEN — Swedish Red Cross, Artillerigatan 6, 10440, *Stockholm 14*.
- SWITZERLAND — Swiss Red Cross, Taubenstrasse 8, B.P. 2699, 3001 *Berne*.
- SYRIA — Syrian Red Crescent, Bd Mahdi Ben Barake, *Damascus*.
- TANZANIA — Tanganyika Red Cross Society, Upanga Road, P.O.B. 1133, *Dar es Salaam*.
- THAILAND — Thai Red Cross Society, King Chulalongkorn Memorial Hospital, *Bangkok*.
- TOGO — Togolese Red Cross Society, 51, rue Boko Soga, P.O. Box 655, *Lomé*.
- TRINIDAD AND TOBAGO — Trinidad and Tobago Red Cross Society, 105, Woodford Street, P.O. Box 357, *Port of Spain*.
- TUNISIA — Tunisian Red Crescent, 19 rue d'Angleterre, *Tunis*.
- TURKEY — Turkish Red Crescent, Yenisehir, *Ankara*.
- UGANDA — Uganda Red Cross, Nabunya Road, P.O. Box 494, *Kampala*.
- UPPER VOLTA — Upper Volta Red Cross, P.O.B. 340, *Ouagadougou*.
- URUGUAY — Uruguayan Red Cross, Avenida 8 de Octubre 2990, *Montevideo*.
- U.S.A. — American National Red Cross, 17th and D Streets, N.W., *Washington 6, D.C.*
- U.S.S.R. — Alliance of Red Cross and Red Crescent Societies, Tcheremushki, J. Tcheremushkinskii proezd 5, *Moscow W-36*.
- VENEZUELA — Venezuelan Red Cross, Avenida Andrés Bello No. 4, Apart. 3185, *Caracas*.
- VIET NAM (Democratic Republic) — Red Cross of the Democratic Republic of Viet Nam, 68 rue Bà-Triệu, *Hanoi*.
- VIET NAM (Republic) — Red Cross of the Republic of Viet Nam, 201 đường Hồng-Thập-Tu, No. 201, *Saigon*.
- YUGOSLAVIA — Yugoslav Red Cross, Simina ulica broj 19, *Belgrade*.
- ZAÏRE (Republic of) — Red Cross of the Republic of Zaïre, 41 av. Valcke, P.O. Box 1712, *Kinshasa*.
- ZAMBIA — Zambia Red Cross, P.O. Box R.W.1., Ridgeway, *Lusaka*.